FOSTER CARE 101: UNDERSTANDING ESSA

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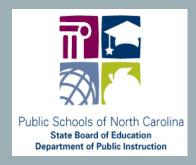
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https://serve.uncg.edu/projects/nc-foster-care/



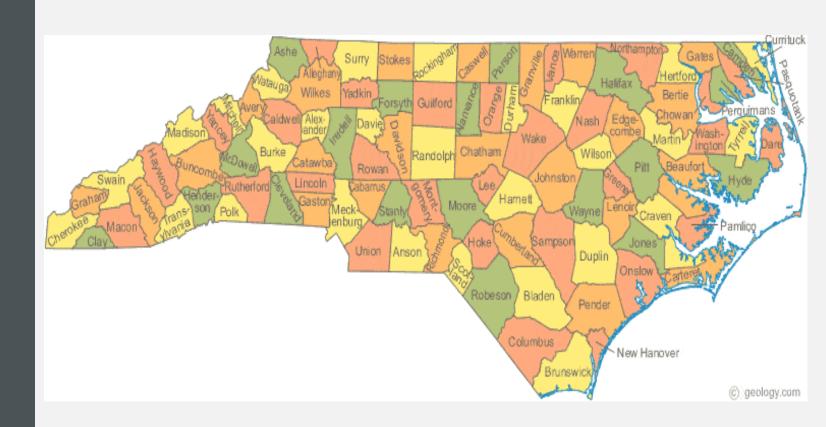


TRAINING SESSION OVERVIEW

- NC landscape (DSS Agencies, all LEAs-to include Charters, Lab Schools, traditional LEAs)
- Rationale for ESSA foster care provisions
- Brief History and key federal provisions building up to ESSA
- Provisions for foster care students under ESSA
- Key terms defined
- Best Interest Determination Meeting (BID) and forms (Notification of Placement Change, Immediate Enrollment, Non-secure Custody Order)
- Free and Reduced Lunch
- Transportation, Federal Programs, Title I
- Foster care website overview https://serve.uncg.edu/projects/nc-foster-care/
- Questions

NC LANDSCAPE

- Traditional LEAs
- Charter Schools
- Lab Schools
- DSS Agencies
- State structure



RATIONALE FOR ESSA FOSTER CARE PROVISIONS

Compared to their peers, children in foster care can experience:

- *More traumatic events
- *More unscheduled school changes
- *More delays in school enrollment
- *Lower graduation rates
- *Lower academic achievement
- *Higher rates of grade retention, chronic absenteeism, suspensions and expulsions

RATIONALE FOR ESSA FOSTER CARE PROVISIONS

Foster Care Mobility and Education

- Average number of living arrangements during first foster care stay: 2.8
- Percent of foster youth who change schools when entering care: 56%-75%
- Percent of 17-18 year-olds who have experienced 5+ school changes: 34%
- Average reading level of 17-18 year-olds: 7th grade
- Likelihood of being absent from school: 2xs that of other students
- Likelihood of receiving special education services: 2.5-3.5x that of other students
- Likelihood of 17-18 year old receiving out-of-school suspension: 2xs that of other students

RATIONALE FOR ESSA FOSTER CARE PROVISIONS

Foster Care Mobility and Education

- Percent of foster youth who complete high school by age 18 is only 50%
- Percent of foster youth who graduate from high school and attend college: 20%
- Percent of 17-18 year old foster youth who want to go to college: 84%
- Optimistic studies show just 6% will earn their bachelor's degrees

Reference: Better Care Network - National Factsheet of Children in Foster Care Chapin Hall Issue Brief

RATIONALE FOR ESSA FOSTER CARE PROVISIONS,

CON.

What foster care students can lose when they have to change schools:

- *Close and meaningful relationships with friends
- *Significant relationships with supportive adults
- *Class credits
- *Extra-curricular activity involvement and experiences (band, sports, student government, various types of clubs)
- *Educational services (potentially)



BRIEF HISTORY AND KEY FEDERAL PROVISIONS BUILDING UP TO ESSA

Fostering Connections to Success and Increasing Adoptions Act, 2008

Uninterrupted Scholars Act (2013)

Every Student Succeeds Act of 2015

FOSTERING CONNECTIONS TO SUCCESS AND INCREASING ADOPTIONS ACT, 2008

Title IV-B/IV-E agencies must make assurances that:

- The child's placement takes into account the appropriateness of the current educational setting and the proximity to the school of origin
- The CWA has coordinated with local education agencies (LEAs) to ensure that a child in foster care remains in his or her school of origin if it is in the child's best interest
- If remaining at the school of origin is not in the child's best interest, the child is immediately enrolled in a new attendance area school and records are transferred to the new school

UNINTERRUPTED SCHOLARS ACT (USA, 2013)

- USA creates a new exception under FERPA that makes it easier for schools to release a child's education records to child welfare agencies without the prior written consent of the parents
- USA eliminates the requirement that education agencies notify parents before education records are released pursuant to a court order to any individual, when the parent is a party to the case where that order was issued
- The new amendment permits schools to release education records to "an agency caseworker or other representative of a State or local child welfare agency, or tribal organization" who has the right to access a student's case plan, and when the agency or organization is "legally responsible" for the child's "care and protection"

EVERY STUDENT SUCCEEDS ACT OF 2015 FOSTER CARE PROVISIONS

- *Reauthorizes and amends the Elementary and Secondary Education Act of 1965 (ESEA)
- *Includes new foster care provisions that complement requirements in the Fostering Connections Act:
 - -Emphasizes shared agency responsibilities and decision-making
- *All education stability provisions were to be implemented as of December 10, 2016
- *Awaiting foster care placement is removed from the definition of "homeless children and youths" ESSA, Section 9105(b)(1)



EVERY STUDENT SUCCEEDS ACT OF 2015 PROVISIONS FOR FOSTER CARE STUDENTS

- Remain in the Same School When in the Child's Best Interest
- Immediate Enrollment in School and Transfer of School Records
- School Transportation when Necessary
- Removal of "Awaiting Foster Care Placement" from McKinney-Vento Homeless Assistance
 Act
- Required State Data Collection and Reporting achievement and graduation rates
- Point of Contact Designated within the SEA
- Point of Contact Designated within the LEA

PROVISIONS FOR CHILDREN IN FOSTER CARE UNDER ESSA

- *Remain in the same school (School of Origin, SOO) unless there is a determination that it is not in his or her best interest to attend the school of origin
- *Ensure that children in foster care needing transportation to the school of origin will promptly receive transportation in a costeffective manner
- *When not in the child's best interest to remain in the SOO, immediate enrollment in the new attendance area school even if the child is unable to produce records normally required for enrollment
- *The enrolling school shall immediately contact the school last attended by any such child to obtain relevant academic and other records





DEFINITION OF FOSTER CARE

• Foster care is defined as 24-hour substitute care for children placed away from their parents or guardians for whom the title IV-E [child welfare agency] has placement and care responsibility. This includes, but is not limited to, placements in foster family homes, foster homes of relatives, group homes, emergency shelters, residential facilities, child care institutions, and preadoptive homes. A child is in foster care in accordance with this definition regardless of whether the foster care facility is licensed and payments are made by the State, Tribal or local agency for the care of the child, whether adoption subsidy payments are being made prior to the finalization of an adoption, or whether there is Federal matching of any payments that are made. (ACYF, 2012, 45 C.F.R. § 1355.20(a))

SCHOOL OF ORIGIN

- The school in which a child is enrolled prior to the child welfare placement (where the child is enrolled at the time of placement into foster care)
- If a child's placement changes, the SOO is the school in which the child was enrolled prior to the placement change
- Student can remain in SOO (unless it is not in his/her best interest) for the duration of time in foster care
- Federal and state guidance encourages schools to continue prioritizing educational stability once student exits foster care

IMMEDIATE ENROLLMENT

- A child in foster care should be enrolled in school as soon as possible in order to prevent educational discontinuity
- The federal guidance further states that enrollment cannot be denied or delayed because documents normally required have not been submitted (US ED and US DHHS, 2016, p. 20)
- Enrollment means more than technically registered. ESEA defines enrollment as, "attending classes and participating fully in school activities" (ESEA, as amended, 42 U.S.C. § 11434(a)(1))

BEST INTEREST DETERMINATION MEETINGS

- ESSA requires collaboration between CWAs and LEAs to ensure school stability for children in foster care, including that a child may remain in their school of origin unless a determination is made that it is not in their best interest
- Scheduling of the BID meeting is the responsibility of the CWA social worker. They work in collaboration with the LEA POC
- Needs to consider the appropriateness of the current educational setting, proximity to the foster care placement and other child centered factors
- Transportation costs CAN NOT be considered when determining a child's best interest
- Best Interest Determination Meeting Form (DSS form 5137)
- Best Interest Determination Instructions (DSS form 5137ins)

BEST INTEREST DETERMINATION MEETINGS CONSIDER MULTIPLE STUDENT-CENTERED FACTORS:

- Preferences of the child
- Preferences of the child's parent(s) or education decision maker(s)
- The child's attachment to the school, including meaningful relationships with staff and peers
- Placement of the child's sibling(s)
- Influence of the school climate on the child, including <u>safety</u>
- The availability and quality of the services in the school to meet the child's educational and socioemotional needs
- History of school transfers and how they have impacted the child
- How the length of the commute would impact the child, based on the child's developmental stage
- Special needs of students, such as 504, EC services, English Language Learning services

WHO SHOULD ATTEND BID MEETINGS?

- The CWA POC and/or the social worker with the most information about child
- The LEA POC and/or the representative from the SOO who has the most knowledge about the child and who is best able to provide feedback on significant relationships the child may have formed with staff and peers and how changing schools would impact the child's academic, social, and emotional well-being (a teacher, counselor, coach, school social worker, school counselor, school administrator)
- If the child has an IEP or a Section 504 Plan, the relevant school staff members who could speak to the special needs of the child also should be invited to participate
- If the child is an EL (English learner), a student identified as having limited English proficiency in speaking, listening, reading, or writing English, other relevant school staff may need to participate

WHO SHOULD ATTEND BID MEETINGS?

- The child, depending on age
- Foster parents, when appropriate
- Biological parents, guardians, or custodians when appropriate
- Education decision maker(s)
- Relatives of the child with perspective on which school the child should attend while in foster care
- The child's court appointed Guardian ad Litem (GAL), or a representative from the appropriate GAL program



THE OUTCOME OF THE BID SHOULD BE:

- Selection of the school based on the child's best interest
- Identification of the transportation mode (if there is adequate information), and
- Clear tasks to follow up, as needed, including transportation funding, or new enrollment
- *The CWA social worker should use the BID form to document the BID meeting
- *LEA POC should get a copy of the BID meeting form

ENROLLMENT AND OTHER FORMS

Notification of placement change Form (DSS 5133)

Immediate enrollment form (DSS 5135)

Non-secure custody order

FREE AND REDUCED LUNCH

• The Healthy, Hunger-Free Kids Act of 2010 (HHFKA) authorized categorical eligibility for foster children in Section 9(b)(12)(A) of the Richard B. Russell National School Lunch Act (NSLA) and defined a foster child as "a foster child whose care and placement is the responsibility of an agency that administers a State plan under part B or E of title IV of the Social Security Act (42 U.S.C. § 621 et seq.); or a foster child who a court has placed with a caretaker household."



TRANSPORTATION TO SCHOOL OF ORIGIN

- Some children in foster care will need transportation to remain in their schools of origin when it is in their best interest
- LEAs and CWAs must collaborate to develop and implement clear written procedures governing how transportation to maintain children in foster care in their schools of origin, when in their best interest, will be provided, arranged, and funded for the duration of the child's time in foster care
- Transportation is an allowable use of federal funds, both under Title IV-E of the Social Security Act and Title I of the ESEA

THE TRANSPORTATION PROCEDURES MUST ENSURE THAT:

- Children in foster care needing transportation to their schools of origin will
 promptly receive that transportation in a <u>cost-effective</u> manner that is not unduly
 burdensome on any one agency
- LEAs and CWAs must collaborate to <u>develop and implement clear written</u> <u>procedures</u> governing how transportation to maintain children in foster care in their schools of origin, when in their best interest, will be provided, arranged, and funded for the duration of the child's time in foster care

TRANSPORTATION PROCEDURES MUST ENSURE:

- Children in foster care needing transportation to their schools of origin will promptly receive that transportation in a cost-effective manner and in accordance with section 475(4)(A) of the Social Security Act (42 U.S.C. § 675(4)(A)); and
- If there are additional costs incurred in providing transportation to maintain children in foster care in their schools of origin, the LEA will provide such transportation if:
 - A. The local child welfare agency agrees to reimburse the LEA for the cost of such transportation;
 - B. The LEA agrees to pay for the cost; or
 - C. The LEA and local child welfare agency agree to share the cost.

(ESEA, as amended, 20 U.S.C. § 6312(c)(5)(B)(ii))

ADDITIONAL COSTS IN PROVIDING SCHOOL OF ORIGIN TRANSPORTATION

- "Additional costs" should reflect the difference between what an LEA would spend to transport a student to his or her assigned school and the cost of transporting a child in foster care to his or her school of origin. (US ED and US DHHS, 2016, p. 18)
- As part of developing and implementing its transportation procedures, an LEA must address any additional costs incurred in providing transportation to maintain children in foster care in their schools of origin. (ESEA, as amended, 20 U.S.C. § 6312(c)(5)(B)(ii))
- There is a Title I foster care designation in the federal programs Comprehensive, Continuous Improvement Plan Program (CCIP)



TRANSPORTATION

- Is an LEA that does not provide transportation to children who are not in foster care, required to transport children in foster care to their schools of origin? **Yes.**
- An LEA must ensure that transportation is provided for children in foster care consistent with the procedures developed by the LEA in collaboration with the state or local child welfare agency under Section III2(c)(5)(B) of ESEA. These requirements apply whether or not the LEA already provides transportation for children who are not in foster care. (US ED and US DHHS, 2016, p. 18)
- Funds reserved for homeless students may NOT be used for students in foster care

STATE FOSTER CARE WEBSITE

Where do I find information - Let's go: https://serve.uncg.edu/projects/nc-foster-care/

- *Resources
- *Other Resources
- *NC Forms (BID, Immediate Enrollment, Notification of Placement Change, Educational Services Meeting)
- *FAQs
- *Contact the NC foster care program (LEA and DSS POCs) Excel spreadsheet use tabs at bottom of spreadsheet

On December 10, 2015 the President signed into law the Every Student Succeeds Act of 2015 (ESSA), which reauthorizes the Elementary and Secondary Education Act (ESEA). The Every Student Succeeds Act establishes new protections for children in foster care under Title I, Part A (Title I). These provisions complement the requirements of the Fostering Connections to Success and Increasing Adoptions Act of 2008 (Fostering Connections Act) and further promote the purpose of Title I – to ensure that all children receive a highquality education and to close achievement gaps between student groups. Together these laws strengthen opportunities for educational agencies and child welfare agencies to jointly determine the most effective practices to remove enrollment barriers and promote school stability and success for students.

Ensuring Educational Stability for Children in Foster Care

Joint guidance from the U.S. Departments of ESCIATIFE FOSTATERS a CLARKE WEBSITE foster care provisions of the Every Student Succeeds Act (ESSA) was released on June 23, 2016. This link, http://www2.ed.gov/policy/elsec/leg/essa/index.html will guide you to a 28-page guidance document as well as to two

Dear Colleague Letters. The document delivers a strong message that the unique needs of children in foster care must be addressed. These provisions went into effect December 10, 2016, at which time state and local child welfare and education agencies began conversations about their shared responsibility to support the school stability and success of students in foster care. The foster care provisions of ESSA, coupled with the school stability provisions of the Fostering Connections Act, envision shared responsibility for school stability and success between child welfare and education agencies. This joint guidance offers details about the requirements under the new law, provides examples from around the country about "what's working" to support students in foster care, and will be a critical resource in implementation efforts.



- Educational Status Meeting (ES) Form (pdf)
- Educational Status Meeting (ES) Form Instructions (pdf)

Contact the North Carolina Foster Care Program

- Toll free at: 1.800.352.6001
- Email at: ncfoster@serve.org
- NC Foster Care Local Point of Contact Directory (8.12.2020)
- Child Welfare ESSA Point of Contact Directory (7.29.2020)
- Contact information form for the NC Foster Care Local Point of Contact

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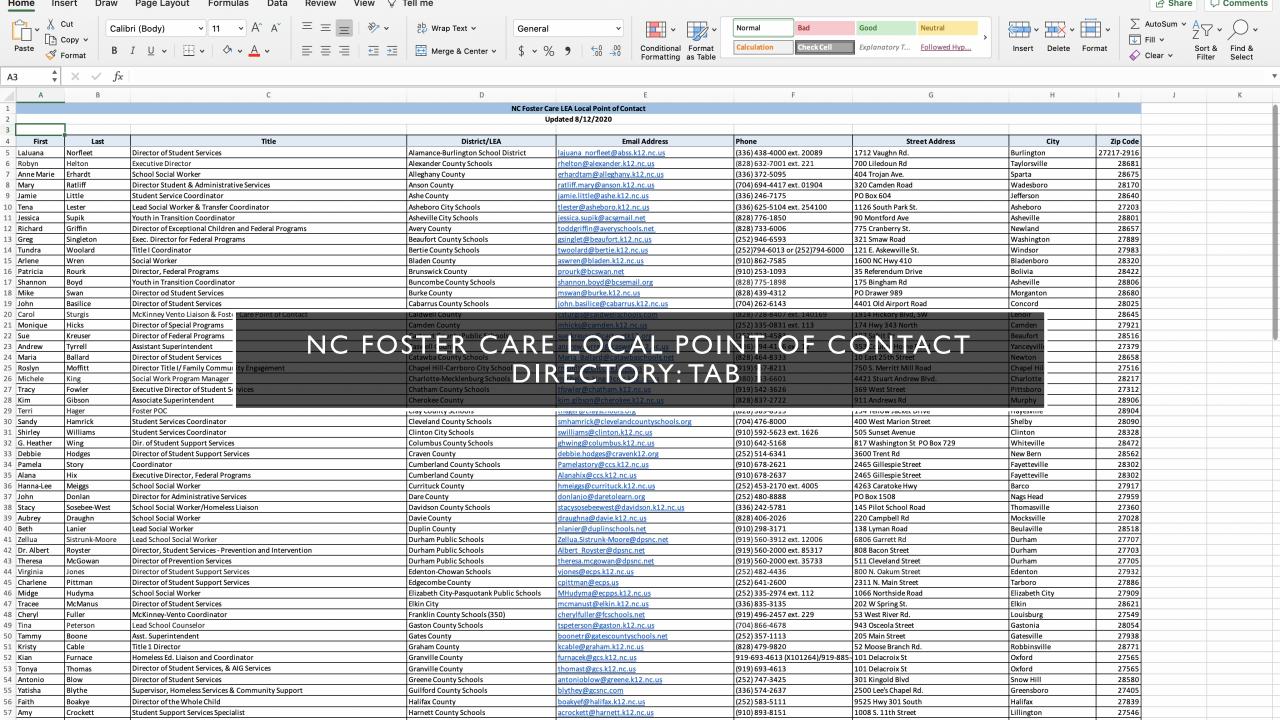
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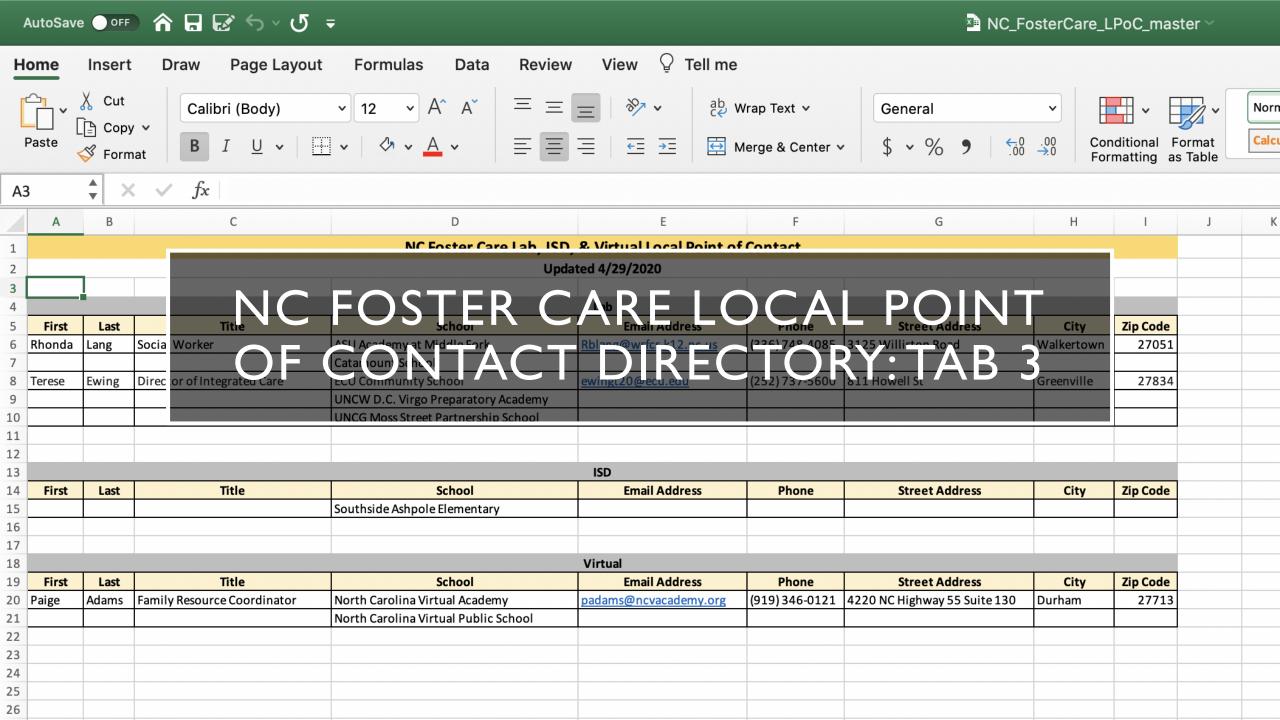
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(919) 497-3198 306 Sandalwood Avenue 27549 48 Lynelle Hinkle Student Services Crosscreek Charter Louisburg 49 Michael Head of School Davidson Charter Academy: CFA (336) 803-7809 500 Biesecker Road Lexington 27295 Dean of Students (919) 581-0128 504 W. Elm St Goldsboro 27530 50 Thomas Smith Dillard Academy mith@dillardacademy.org 51 Toni Shellady **Discovery Charter** shellady@discoverycharterdurham.org (984) 888-5504 PO Box 72117 Durham 27722 507 N. 6th Street 52 Katharine Thompson Office Manager **Douglass Academy** (910) 763-1976 Wilmington 28401 (704) 412-6988 ext 102 7429 Tuckaseegee Rd Charlotte 28214 53 Constance Student Services Coordinator hill@eastvoyager.org 54 Meredith Counselor East Wake Academy newman@eastwakeacademy.org (919) 404-0444 821 Charter School Way Zebulon 27597 Newman Eastside STREAM Academy (formerly Charlotte Choice) 3124 Milton Road 28215 55 Sherida Stevens Business Manager sherida.stevens@eastsidestream.org (980) 272-8308 Charlotte



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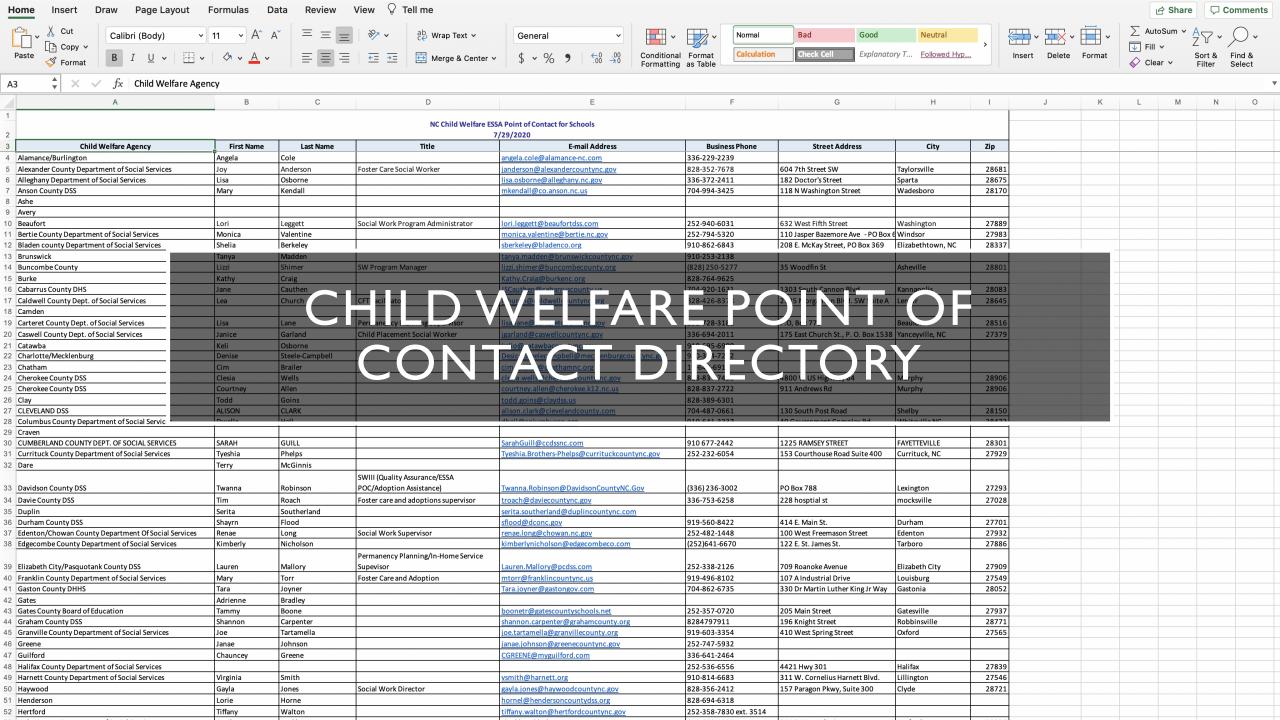
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Please complete the information below to add or update your information to the

North Carolina Foster Care Local Point of Contact Directory.

Please complete the following i	nformation for the person who is to be ADDED	as the NC Foster Care Local Point of
Contact. (NOTE: All information	n should be professional contact, not personal co	ontact.)
Date		
First Name		
Last Name		
Is this person the Foster		
Care Local Point of Contact for the district?		
(Yes/No)		
Name of School District		CONTAC
(LEA or Charter School)		,
Title/Position		
Work Email Address		
Work Phone Number		
Work Street Address		
City		
Zip Code		
Please complete the following i	information for the person who is to be removed	from the NC Foster Care Local Point of
Contact Directory.		
First Name		
Last Name		

This information will be recorded exactly as entered. Please review your entries for accuracy.

Remember to click the "submit" button.



Please complete the information below to ADD your information to or REMOVE your information from the

North Carolina Child Welfare Agency Point of Contact for Schools Directory.

Carolina Child Welfare	ollowing information for the person who is to be ADDED as the language Agency Point of Contact for Schools. (NOTE: All information shot, not personal contact.)	
Date (mm/dd/yyyy) First Name Last Name Is this person the North		
FORMS		
Agency Title Work Email Address Work Phone Number Work Street Address City Zip Code		
•	ollowing information for the person who is to be REMOVED fron lelfare Agency Point of Contact for Schools directory.	n the
First Name Last Name		

Please click the "Submit" button below to complete your submission.

This information will be recorded exactly as entered. Please review your entries for accuracy.

QUESTIONS

